## ROBERTS COUNTY, TEXAS ANNUAL FINANCIAL REPORT

FOR YEAR ENDED SEPTEMBER 30, 2019

#### ROBERTS COUNTY, TEXAS

#### ANNUAL FINANCIAL REPORT FOR YEAR ENDED SEPTEMBER 30, 2019

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## PART I INTRODUCTORY SECTION

#### ROBERTS COUNTY, TEXAS

#### PRINCIPAL COUNTY OFFICIALS

#### **SEPTEMBER 30, 2019**

Rick Tennant County Judge Cleve Wheeler Commissioner, Precinct #1 Will Gill Commissioner, Precinct #2 Kelly Flowers Commissioner, Precinct #3 James Duvall Commissioner, Precinct #4 Steven R. Emmert Judge, 31st Judicial District Franklin McDonough District Attorney Toni Rankin District/County Clerk William Weiman County Attorney Hether Williams County Tax Assessor/Collector Amy Tennant County Treasurer Dana Miller County Sheriff

Justice of the Peace

Tresa Seuhs

## PART II FINANCIAL SECTION

To The Honorable County Judge and Commissioners Comprising the Commissioners' Court of Roberts County, Texas

#### INDEPENDENT AUDITORS' REPORT

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Roberts County, Texas as of and for the year ended September 30, 2019 and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Roberts County, Texas, as of September 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules, the schedule of changes in net pension liability and related ratios, the schedule of employer contributions, and the schedule of changes in total OPEB liability and related ratios on pages (35 – 40) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The County has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. The MD&A, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The independent auditors' opinion is not affected by the omission of the MD&A.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Roberts County, Texas' basic financial statements. The combining nonmajor fund financial statements listed under other supplementary information in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor and agency fund financial statements listed under other supplementary information in the accompanying table of contents are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

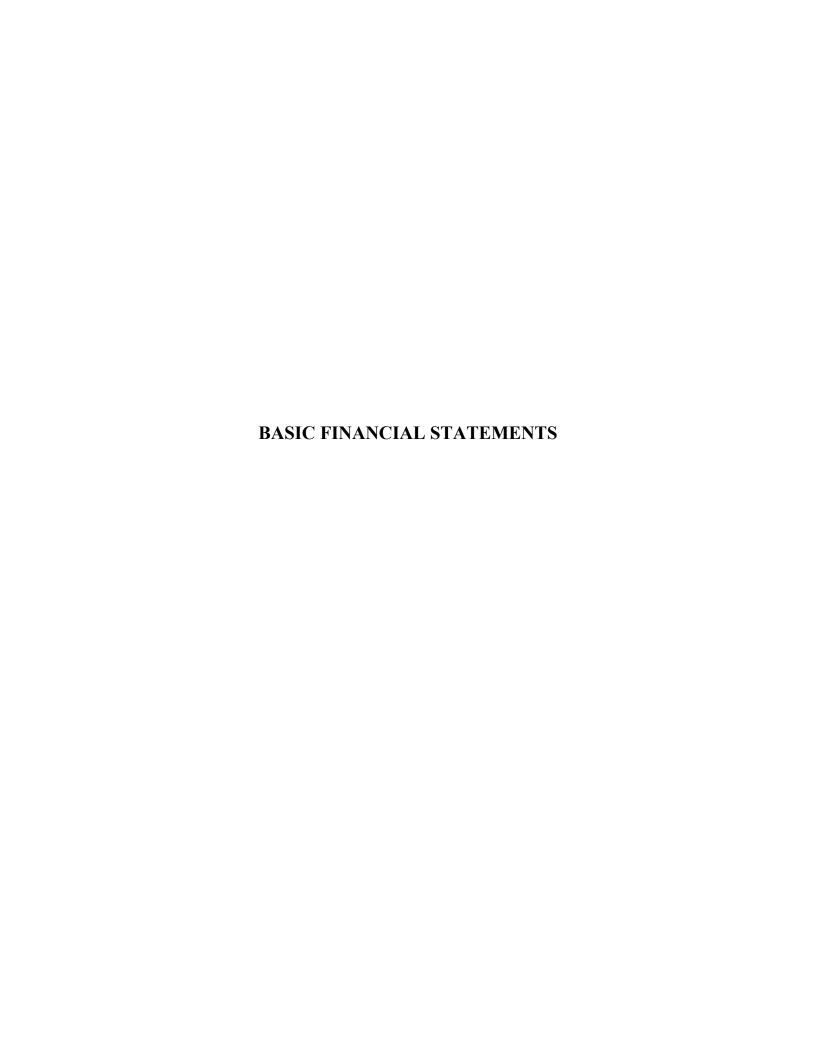
#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 27, 2020, on our consideration of Roberts County, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Roberts County, Texas' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Roberts County, Texas' internal control over financial reporting and compliance.

DOSHIER, PICKENS & FRANCIS, L.L.C.

DOSHIER, PICKENS & FRANCIS, LLC April 27, 2020





#### ROBERTS COUNTY, TEXAS STATEMENT OF NET POSITION SEPTEMBER 30, 2019

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 12,962,537
Accounts receivable, net	27,824
Delinquent taxes receivable, net	12,266
Due from other governmental entities	527
Prepaid expenses	48,359
Capital assets, net of accumulated depreciation	6,975,778
Total assets	20,027,291
DEFERRED OUTFLOWS OF RESOURCES	
Pension contributions	80,038
Pension economic/demographic losses	349
Pension deficient earnings	352,281
Pension assumption changes	27,719
Other postemployment benefit contributions	2,486
Other postemployment benefit economic/demographic losses	75
Other postemployment benefit assumption changes	2,466
Total deferred outflows of resources	465,414
LIABILITIES	
Accounts payable	32,990
Due to other governmental entities	17,332
Noncurrent liabilities:	
Due in one year	5,200
Due in more than one year	46,536
Net pension liability	348,216
Other postemployment benefit liability	102,408
Total liabilities	552,682
DEFERRED INFLOWS OF RESOURCES	
Pension economic/demographic gains	62,606
Other postemployment benefit economic/demographic gains	7,055
Other postemployment benefit assumption changes	8,062
Total deferred inflows of resources	77,723
NET POSITION	
Net investment in capital assets	6,975,778
Restricted:	, ,
By enabling legislations for special projects	106,762
Special projects	221,270
Unrestricted	12,558,490
Total net position	\$ 19,862,300

The notes to the financial statements are an integral part of this statement.

#### ROBERTS COUNTY, TEXAS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

					Program Revenues		R	et (Expense) devenue and Changes in Net Position Primary	
			~			perating	Capital		Government
Functions/Programs		Expenses		harges for Services		rants and ntributions	rants and atributions	- G	overnmental Activities
Primary government									
Governmental Activities:									
Administrative	\$	1,204,811	\$	12,537	\$	-	\$ -	\$	(1,192,274)
Judicial		477,808		42,065		50,033	-		(385,710)
Elections		26,025		1,015		-	-		(25,010)
Public facilities		395,546		8,844		7,862	-		(378,840)
Public safety		759,307		83,804		48,836	20,000		(606,667)
Road and bridge		1,605,035		94,598		6,778	-		(1,503,659)
Public service		228,133		-			 -		(228,133)
Total	\$	4,696,665	\$	242,863	\$	113,509	\$ 20,000		(4,320,293)
	Gen	neral revenues							
		axes:	•						
		Property taxes	levied	l for general n	urnoses				2,439,417
		Property taxes			•				965,086
		Payments in lie			8-				456,950
	Ir	vestment earni							331,367
		Iiscellaneous	C						99,783
	G	ain on sale of c	apital	assets					6,742
		Total general r	evenue	es					4,299,345
		Change in net	positio	n					(20,948)
	N	et position - b	eginniı	ng					19,883,248
	N	et position - ei	nding					\$	19,862,300

# ROBERTS COUNTY, TEXAS BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

	General		Road and Bridge		on-Major vernmental	Total Governmental	
ASSETS				-			
Cash and cash equivalents	\$	9,645,314	\$	2,584,087	\$ 733,136	\$	12,962,537
Accounts receivable, net		27,824		-	-		27,824
Taxes receivable, net		8,894		3,372	-		12,266
Due from other funds		1,415		632	6,554		8,601
Due from other governments		477		50	_		527
Prepaid items		48,359					48,359
Total assets	\$	9,732,283	\$	2,588,141	\$ 739,690	\$	13,060,114
LIABILITIES							
Accounts payable	\$	18,517	\$	14,473	\$ -	\$	32,990
Due to other funds		6,554		1,415	632		8,601
Due to other governmental entities		17,324		8			17,332
Total liabilities		42,395		15,896	632		58,923
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue - property taxes		7,658		2,895	-		10,553
Unavailable revenue - other receivables		38,249		<u>-</u>			38,249
Total deferred inflows of resources		45,907		2,895			48,802
FUND BALANCES							
Non-spendable:							
Prepaid items		48,359		-	-		48,359
Restricted:							
By enabling legislation for							
special projects		-		-	106,762		106,762
Special projects		-		-	221,270		221,270
Committed for:							
Road & bridge		-		2,569,350	-		2,569,350
Special projects				-	411,026		411,026
Unassigned		9,595,622			 		9,595,622
Total fund balances		9,643,981		2,569,350	739,058		12,952,389
Total liabilities, deferred inflows							
of resources, and fund balances	\$	9,732,283	\$	2,588,141	\$ 739,690	\$	13,060,114

# ROBERTS COUNTY, TEXAS RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2019

Amounts reported for governmental activities in the Statement of Net Position are different because:

Total fund balance - governmental funds	\$ 12,952,389
Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.	6,975,778
Certain accounts receivable are not available to pay for current-period expenditures and, therefore, are deferred and shown as unavailable revenues in the fund financial statements.	48,802
Pension and other postemployment benefit losses, deficient earnings, and assumption changes are shown as deferred outflows of resources in the government-wide financial statements.	
Pension economic/demographic losses	349
Pension deficient earnings	352,281
Pension assumption changes	27,719
Other postemployment benefit economic/demographic losses	75
Other postemployment benefit assumption changes	2,466
Pension and other postemployment benefit contributions paid after the measurement date, December 31, 2018, and before September 30, 2019 are expensed in the governmental funds and shown as deferred outflows of resources in the government-wide financial statements.	
Pension contributions	80,038
Other postemployment benefit contributions	2,486
Pension gains and excess earnings are shown as deferred inflows of resources in the government-wide financial statements.	
Pension economic/demographic gains	(62,606)
Other postemployment benefit economic/demographic gains	(7,055)
Other postemployment benefit assumption changes	(8,062)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the fund financial statements:	
Accrued compensated absences	(51,736)
Net pension liability	(348,216)
Other postemployment benefit liability	 (102,408)
Net position - governmental activities	\$ 19,862,300

The notes to the financial statements are an integral part of this statement.

# ROBERTS COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

			Road and			on-Major	Total		
DEVIENTIEC		General		Bridge	Gov	ernmental	G	overnmental	
REVENUES Property taxes	\$	2,463,639	\$	974,275	\$		\$	3,437,914	
Payments in lieu of taxes	Φ	2,403,039	Φ	456,950	Φ	-	Φ	456,950	
Licenses and fees		200,351		36,183		9,476		246,010	
Intergovernmental		98,869		6,778		<i>9</i> , <del>4</del> 70		105,647	
Investment earnings		230,165		80,655		20,547		331,367	
Miscellaneous		96,605		3,178		7,862		107,645	
iviiscentaneous		70,003		3,170		7,002		107,043	
Total revenues		3,089,629		1,558,019		37,885		4,685,533	
EXPENDITURES									
Current:									
Administrative		1,060,695		-		-		1,060,695	
Judicial		457,118		-		2,139		459,257	
Elections		17,258		-		-		17,258	
Public facilities		367,777		-		4,312		372,089	
Public safety		668,249		-		-		668,249	
Road and bridge		-		1,297,495		-		1,297,495	
Public service		213,421		-		-		213,421	
Capital outlay		427,866		<u>-</u>		-		427,866	
Total expenditures		3,212,384		1,297,495		6,451		4,516,330	
EXCESS OF REVENUES OVER /									
(UNDER) EXPENDITURES		(122,755)		260,524		31,434		169,203	
OTHER FINANCING SOURCES									
Proceeds from sale of assets		14,555		8,050				22,605	
Total other financing sources		14,555		8,050		-		22,605	
NET CHANGE IN FUND BALANCES		(108,200)		268,574		31,434		191,808	
FUND BALANCES - BEGINNING		9,752,181		2,300,776		707,624		12,760,581	
FUND BALANCES - ENDING	\$	9,643,981	\$	2,569,350	\$	739,058	\$	12,952,389	

#### **ROBERTS COUNTY, TEXAS**

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds:	\$ 191,808
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.	
This is the amount by which capital outlays, \$427,866, were exceeded by depreciation, \$485,116, in the current period.	(57,250)
Donations of capital assets increase net assets in the statement of activities, but do not appear in the governmental funds because they are not financial resources.	20,000
The Statement of Activities reports gains arising from the trade-in of existing capital assets to acquire new capital assets. Conversely, governmental funds do not report any gain or loss on a trade-in of capital assets.	173,000
In the Statement of Activities, only the gain on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital asset sold.	(188,863)
Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. This amount represents the change in unavailable revenues.	(36,558)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds:	
Compensated absences, net change	(10,175)
Deferred outflows of resources - pension	318,005
Deferred outflows of resources - other post-employment benefits	(1,428)
Deferred inflows of resources - pension	86,652
Deferred inflows of resources - other post-employment benefits	(6,298)
Net pension asset, net change	(167,100)
Net pension liability, net change Other postemployment benefit liability, net change	(348,216) 5,475
Change in net position - governmental activities	\$ (20,948)

The notes to the financial statements are an integral part of this statement.

# ROBERTS COUNTY, TEXAS STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2019

	Perma Priva Tr	Agency Funds		
ASSETS Cash and cash equivalents	\$	181,840	\$	30,159
Total assets	\$	181,840	\$	30,159
LIABILITIES				
Accounts payable Due to other governments Deposits	\$	4,340	\$	5,956 9,535 14,668
Total liabilities		4,340	\$	30,159
NET POSITION  Net position held in trust for school benefits	\$	177,500		

# ROBERTS COUNTY, TEXAS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Permanent Sch Private-Purpo Trust Fund	ose
ADDITIONS		
Investment earnings:		
Interest	\$ 4	,340
Total additions	4	,340
DEDUCTIONS		
Miscellaneous expense	4	,340
Total deductions	4	,340
Change in net position		
Net position - beginning	177	,500
Net position - ending	\$ 177	,500

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Roberts County, Texas (County) have been prepared in conformity with accounting principles generally accepted in the United States of America (generally accepted accounting principles)(GAAP) for local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant accounting and reporting policies of the County are described in the following notes to the financial statements.

#### A. Financial Reporting Entity

The County, incorporated in 1889, is a public corporation and political subdivision of the State of Texas. The County is governed by the Commissioners' Court, composed of four County Commissioners and the County Judge, all of whom are elected officials.

The County provides a variety of services to advance the welfare, morale, comfort, safety and convenience of the County and its citizens.

The definition of the reporting entity is based primarily on the notion of financial accountability. The elected officials governing the County are accountable to their constituents for their public policy decisions, regardless of whether those decisions are carried out directly through the operations of the County or by their appointees through the operations of a separate entity. Therefore, the County is not only financially accountable for the organizations that make up its legal entity, but also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either, it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the County.

#### B. Financial Statement Presentation, Measurement Focus and Basis of Accounting

#### Government-Wide Statements

Government-wide financial statements consist of the Statement of Net Position and the Statement of Activities. These statements report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of inter-fund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenue, are reported separately from *business-like activities*, which rely to a significant extent on fees and charges for support.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Under this measurement focus, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of cash flows. Property taxes are recognized as revenues in the year for which they are levied. Fines and forfeitures are recognized when they have been assessed and adjudicated and earned. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### B. Financial Statement Presentation, Measurement Focus and Basis of Accounting – Continuation

The Statement of Activities demonstrates the degree to which the direct expenses of the County's programs are offset by those programs' revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been included as part of the program expenses reported for the various functional activities. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by the program and 2) grants and contributions that are restricted to meeting the operational and/or capital requirements of a particular program. Taxes and other items not included among program revenue are reported instead as *general revenue*. In miscellaneous general revenues are non-program specific contributions including capital assets contributions.

Fiduciary funds are excluded in the government-wide presentation of the financial statements.

#### **Fund-Level Statements**

All governmental funds use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The County considers property taxes and other revenues as available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred. Grant and entitlement revenues are also susceptible to accrual. These funds are accounted for on a spending "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources." Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Any proprietary funds, including internal service funds, and fiduciary funds, including agency funds, are accounted for using the accrual basis of accounting. Revenues are recognized when earned, and expenses when they are incurred. Claims incurred but not reported are included in payables and expenses. These funds are accounted for using an economic resources measurement focus.

The accounts of the County are organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures/expenses. Government resources are allocated to and accounted for in individual funds based on the purpose for which they are to be spent and the means by which spending activities are controlled.

The County reports the following major governmental funds:

<u>General Fund</u> – The *General Fund* is the general operating fund of the County. The General Fund is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include property taxes, charges for services, intergovernmental revenues and investment of idle funds. Primary expenditures are for administrative, judicial, public facilities, public safety, public service, and capital acquisition.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### B. Financial Statement Presentation, Measurement Focus and Basis of Accounting – Continuation

Fund-Level Statements – Continuation

<u>Road and Bridge Fund</u> – The *Road and Bridge Fund* is a special revenue fund used to account for the revenues derived from property taxes and license fees levied for purposes of road and bridge expenditures.

Additionally, the County reports the following fund types:

<u>Special Revenue Funds</u> – The *Special Revenue Funds* account for the proceeds of specific revenue sources (other than fiduciary funds) that are legally restricted to expenditures for specified purposes.

<u>Permanent School Private-Purpose Trust Fund</u> accounts for the investment income received on investments the County owns. The revenue is required by law to be distributed to the school district within the County, while the initial investment is required to be held as the principal investment for the benefit of the school district.

Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments and other funds. Agency funds do not involve a formal trust agreement. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### C. Use of Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity

#### 1. Deposits and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, deposits within public fund investment pools and highly liquid investments with an original maturity of three months or less when purchased. Statutes authorize the County to keep funds in demand deposits, time deposits, or securities of the United States. The County's custodial banks are required to pledge for the purpose of securing County funds, securities of the following kind, in an amount equal to the amount of such County funds: bonds and notes of the United States, securities of indebtedness of the United States, bonds of the State of Texas, or of any county, city, or independent school district, and various other bonds as described in Texas Statutes.

The County is required by Government Code Chapter 2256, The Public Funds Investment Act ("Act"), to adopt, and publicize an investment policy. That policy must be written, primarily emphasize safety of principal and liquidity, address investment diversification, yield, and maturity and the quality and capability of investment management, and include a list of the types of authorized investments in which the investing entity's funds may be invested, and the maximum allowable stated maturity of any individual investment owned by the entity.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### D. Financial Statement Presentation, Measurement Focus and Basis of Accounting - Continuation

#### 1. Deposits and Investments – Continuation

The Act requires an annual audit of investment policies. Audit procedures in this area conducted as a part of the audit of the basic financial statements disclosed that in the area of investment practices, management has established and reported appropriate policies. The County adheres to the requirements of the Act. Additionally, investment practices of the County are in accordance with local policies.

#### 2. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of inter-fund loans) or "advances to/from other funds" (i.e., the noncurrent portion of inter-fund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Accounts receivable from other governments include amounts due from grantors for approved grants for specific programs and reimbursements for services performed by the County. Program grants are recorded as receivables revenues at the time all eligibility requirements established by the provider have been met.

Charges for services performed are recorded as receivables and revenues when they are earned in the government-wide statements. Included are fines and costs assessed by court action and billable services for certain contracts. Revenues received in advance of the costs being incurred are recorded as unavailable revenue in the fund statements. Receivables are shown net of an allowance for uncollectible accounts of \$154,267.

Payables consist of vendor obligations for goods and services as well as funds payable to others when the criteria for their release have been met.

#### 3. Property Tax Calendar and Revenues

Property taxes are based on taxable value at January 1 and become due October 1 and past due after January 31 of the following year. Tax collections during the months of October through December are entitled to discounts offered by the County. Tax collections after February 1 are treated as late payments and are subject to penalty and interest. Uncollected taxes from the current tax roll become delinquent on July 1 and are subject to additional penalties and interest. Accordingly, receivables and revenues for property taxes are reflected on the government-wide statement based on the full accrual method of accounting. Property tax receivables for prior years' levies are shown net of an allowance for uncollectible accounts of \$22,780.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation

#### 4. Restricted Assets/Funds

The following accounts reflect restricted status by third-party or statutory obligations for specific purposes:

- Other Non-Major Governmental fund balances (amounts restricted for other specific purposes such as personnel and security for the courthouse, technology requirements for the justice court, maintenance of the County's law library, and management, and preservation of public records. All restrictions are enacted according to Texas statutes.)
- The County has also received grant funds from the State of Texas. Those funds are restricted to the grant's purpose, maintenance and preservation of the Red Deer Watershed.
- In addition to the statutory restrictions the County has also received various donations from persons outside of the County that are restricted to the donor's stated purpose.

#### 5. Prepaid items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The County uses the consumption method to record its prepaid items which requires reporting these items as assets and deferring the recognition of expenditures until the period in which prepaid items are used or consumed. In the fund financial statements, they are offset by a designation of non-spendable fund balance which indicates they do not represent "available spendable resources".

#### 6. Capital Assets

Capital assets, which include land, buildings and improvements, and equipment, are reported in the government-wide financial statements. The County has opted not to retroactively report infrastructure assets (assets acquired prior to October 1, 2003). According to the County's capitalization policy, capital assets, such as equipment, are defined as individual assets (or systems of assets) having a cost of \$5,000 or more and an estimated useful life in excess of one year. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

When capital assets are purchased, they are capitalized and depreciated in the government-wide financial statements. Capital assets are recorded as expenditures of the current period in the governmental fund financial statements.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Capital assets are depreciated using the straight-line method over the following estimated lives:

Buildings and improvements Machinery and equipment

40 years

5 - 20 years

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation

#### 7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow or resources (expense/expenditure) until then. The government has multiple items that qualify for reporting in this category. They are the contributions and other items related to the County's pension and other post-employment benefit plans reported in the government-wide statement of net position.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has multiple items that qualifies for reporting in this category. One item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The other items are related to the County's pension and other postemployment benefit plans reported in the government-wide statement of net position.

#### 8. Compensated Absences

A liability for unused vacation and comp time for all full-time employees is calculated and reported in the government-wide financial statements. For financial reporting, the following criteria must be met to be considered as compensated absences:

- leave or compensation is attributable to services already rendered
- leave or compensation is not contingent on a specific event (such as illness).

Per GASB Interpretation No. 6, liabilities for compensated absences are recognized in the fund statements to the extent the liabilities have matured (i.e. are due for payment). Compensated absences are accrued in the government-wide statements.

The County provides compensated vacation leave for all full-time regular employees. Employees earn the vacation leave on a per month basis of employment and earn greater amounts for long-term employment with the County. The maximum amount of unused vacation an employee is allowed to have at one time is the amount the employee would normally earn in one year at that employee's current accrued rate. Employees are not allowed to receive pay for vacation in lieu of taking time off except upon termination of employment with the County.

Sick leave accrues at a rate of one day per month, and may be accumulated up to sixty days. No unused sick leave will be paid upon termination.

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – Continuation

#### D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation

#### 9. Pensions and Other Post-Employment Benefits

For purposes of measuring the net pension asset or liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's Texas County and District Retirement System Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

For purposes of measuring the other post-employment benefit (OPEB) asset or liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's Texas County and District Retirement System Supplemental Death Plan, and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 10. Fund Balances

As prescribed by GASB Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balance for governmental funds can consist of the following:

<u>Non-spendable Fund Balance</u> – includes amounts that are (a) not in spendable forms, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, and prepaid amounts.

<u>Restricted Fund Balance</u> – includes amounts that are restricted for specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of the resource providers.

<u>Committed Fund Balance</u> – includes amounts that can only be used for the specific purposes determined by a formal action of the County's highest level of decision-making authority, the Commissioners' Court. Commitments may be changed or lifted only by the County taking the same formal action that imposed the constraint originally (for example: resolution or ordinance).

Assigned Fund Balance – includes amounts intended to be used by the County for specific purposes that are neither restricted nor committed. Intent is expressed by (a) Commissioners' Court or (b) a body (budget, finance committee, or County Official) to which the assigned amounts are to be used for specific purposes. Assigned amounts also include all residual amounts in governmental funds (except negative amounts) that are not classified as non-spendable, restricted or committed.

<u>Unassigned Fund Balance</u> – this classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation

#### 11. Net Position

In the government-wide financial statements, equity is classified as net position and displayed in three categories.

<u>Net Investment in Capital Assets</u> – This amount consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds.

<u>Restricted Net Position</u> – This amount is restricted by external creditors, grantors, contributors, laws or regulations of other governments, enabling legislation, or constitutional provisions.

<u>Unrestricted Net Position</u> – This amount includes all net positions that do not meet the definition of "net investment in capital assets" or "restricted net position."

#### 12. Fund Balance Policies

When the County incurs an expenditure for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first, then unrestricted funds. When expenditures are incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

Committed fund balance amounts may be used for other purposes with appropriate action by the Commissioners' Court to either modify or rescind a fund balance commitment. Commitments are typically done through adoption and amendment of the budget.

The County's highest level of decision-making authority is the Commissioners' Court. The Court has not yet delegated the authority to assign fund balance amounts to a specific individual nor does it have a policy to authorize the assignment of fund balances outside the Court.

#### NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Budgetary Information

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to September 1, the proposed budget is submitted to the Commissioners' Court.
- 2. The Commissioners' Court provides for a public hearing on the County budget subsequent to August 15, and prior to the levy of taxes by the Commissioners' Court.
- 3. Prior to October 1, the budget is legally adopted by order of the Commissioners' Court for the General Fund and Road and Bridge Special Revenue Fund.

#### NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY – Continuation

#### A. Budgetary Information – Continuation

- 4. The budget is prepared by fund and department with the legal level of control at the department level. Administrative control is maintained through the establishment of more detailed account or object class budgets within the departments. Emergency expenditures to meet unusual and unforeseen conditions which could not, by reasonable diligent thought and attention, have been included in the original budget, whereby total expenditures of a department have been increased must be authorized by the Court as emergency amendments to the original budget. Management may not amend the budget at any level without approval of the Commissioners' Court. The Court has the authority to make such changes in the budget, in its judgment of facts, the law warrant, and the interest of the taxpayers demand, provided the amounts budgeted for the current expenditures from the various funds for the County do not exceed appropriations, including fund balances from the prior fiscal periods. Amounts shown in the financial statements represent the original budget amounts and all supplemental appropriations. Supplemental appropriations to the original adopted budget are in the Final Budget Amounts column of the Budgetary Comparison Schedule for the General Fund and Road and Bridge Special Revenue Fund.
- 5. Budgets for the General Fund and Road and Bridge Fund are adopted on a basis consistent with GAAP on the modified accrual basis of accounting on an annual basis.
- 6. Formal budgetary integration on an annual basis is employed as a management control device during the year for the General Fund and Road and Bridge Special Revenue Fund.
- 7. All appropriations, except those in grant funds, lapse at the end of the County's fiscal year and may be re-budgeted the next year.

#### **NOTE 3 – DEPOSITS AND INVESTMENTS**

Following is a reconciliation of the County's cash and deposit balances as of September 30, 2019:

Cash and deposit balances consist of:	
Bank deposits	\$ 13,174,536
Total	\$ 13,174,536
Cash and deposit balances are reported in the basic financial statements as follows: Government-wide Statement of Net Position:	
Unrestricted	\$ 12,962,537
Fiduciary Funds Statement of Net Position	 211,999
Total	\$ 13,174,536

Custodial credit risk – deposits. As of September 30, 2019, the carrying amount of the County's deposits with financial institutions was \$13,174,536 and the bank's balance was \$13,321,790. Of the bank balance, \$286,637 was insured through the Federal Depository Insurance Corporation (FDIC) and \$13,035,153 was collateralized with securities held by the pledging institution's agent in the County's name.

#### **NOTE 3 – DEPOSITS AND INVESTMENTS** – Continuation

*Interest rate risk* is the risk that adverse changes in interest rates will result in an adverse effect on the fair value of an investment. The County manages its exposure to interest rate risk by maintaining its cash in interest-bearing demand accounts, readily available TexPool shares, or in certificates of deposit with weighted average maturities of two years or less.

*Credit risk* is the risk that an insurer or other counterparty to an investment will not fulfill its obligations. State law and County policy limit investments in local government pools to those rated no lower than AAA or an equivalent rating by at least one nationally recognized rating service.

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single insurer. As of September 30, 2019, all of the County's carrying value of cash deposited with the County's depository banks and was adequately secured as described above.

#### **NOTE 4 – PROPERTY TAX**

The State of Texas Constitutional tax rate limit for both operations and debt service is \$.80 on each \$100 of assessed valuation. The tax rate on the 2018 tax roll was \$.48 per \$100, which means that the County has a tax margin of \$.32 per \$100 and could raise up to \$1,680,891 additional revenue from the 2018 assessed valuation of \$525,278,521 before the limit is reached.

The State of Texas Constitutional tax rate limit for the maintenance of farm-to-market roads is \$.30 on each \$100 of assessed valuation. The tax rate on the 2018 tax roll was \$.19 per \$100, which means that the County has a tax margin of \$.11 per \$100 and could raise up to \$577,298 additional revenue from the 2018 assessed valuation of \$524,816,771 before the limit is reached.

Real and personal property values are assessed for the period January 1 to December 31, as of January 1 at which date property taxes attach as an enforceable lien on property. Taxes are levied by October 1 of the current year and are collected from October 1 to June 30 of the following year. Payments received in October through December are entitled to discounts offered by the County. Payments received after February 1 are considered late and are subject to penalty and interest. Taxes become delinquent on July 1 of the following year.

#### **NOTE 5 – CAPITAL ASSETS**

Capital assets are recorded at cost or, if donated, at fair market value at the date of receipt. In accordance with GASB Statement No. 34, depreciation policies were adopted to include useful lives and classification by function. As stated earlier, the County has opted not to report its infrastructure retroactively.

Capital asset activity for the year ended September 30, 2019 was as follows:

	Beginning				<b>.</b>		Ending
	 Balance		Increases		Decreases		Balance
Governmental activities:							
Capital assets, not being depreciated:							
Land and land improvements	\$ 36,682	\$		\$		\$	36,682
Total capital assets, not being							
depreciated	 36,682				-		36,682
Capital assets, being depreciated:							
Buildings and improvements	4,930,187		-		_		4,930,187
Machinery and equipment	 5,023,707		620,866		(495,719)		5,148,854
Total capital assets, being							
depreciated	9,953,894		620,866		(495,719)		10,079,041
aepreeiatea	 ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		020,000		(155,715)		10,075,011
Less accumulated depreciation for:							
Buildings and improvements	(841,673)		(122,263)		_		(963,936)
Machinery and equipment	(2,120,012)		(362,853)		306,856		(2,176,009)
Total accumulated depreciation	 (2,961,685)		(485,116)		306,856		(3,139,945)
Total capital assets, being							
depreciated, net	6,992,209		135,750		(188,863)		6,939,096
depresiated, not	 0,772,207	-	155,750	-	(100,003)		3,227,020
Governmental activities capital							
assets, net	\$ 7,028,891	\$	135,750	\$	(188,863)	\$	6,975,778

#### **NOTE 5 – CAPITAL ASSETS** – Continuation

Depreciation expense for the year ended September 30, 2019 was charged to the functions/programs of the primary government as follows:

Governmental activities		
Administrative	\$ 125,68	1
Judicial	1,68	1
Public safety	67,61	9
Public service	10,28	5

Road and bridge 266,679

Total Depreciation Expense \$\\ 485,116

#### **NOTE 6 – RETIREMENT PLAN**

Public facilities

**Plan Description:** Roberts County provides retirement and death benefits for all of its employees, except temporary employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of several nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034 and is available at <a href="https://www.tcdrs.org">www.tcdrs.org</a>.

**Benefits Provided:** The plan provisions are adopted by the governing body of the County (employer), within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by the County.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the County within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

**Employees Covered by Benefit Terms:** At December 31, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	29
Inactive employees entitled to but not yet receiving benefits	17
Active employees	43

13,171

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

**Contributions:** The County has elected the annually determined contribution rate (ADCR) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the County based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the County is actuarially determined annually.

The County contributed using the actuarially determined rate of 6.69% for the months of the accounting year in 2018 and 6.44% for the months of the accounting year in 2019. The contribution rate payable by the employee members is 7.0% for fiscal year 2019 as adopted by the governing body of the County. The employee contribution rate and the employer contribution rate may be changed by the governing body of the County within the options available in the TCDRS Act.

**Net Pension Liability:** The County's net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date.

**Actuarial Assumptions:** The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

All actuarial assumptions that determined the total pension liability as of December 31, 2018 were based on the results of an actuarial experience study for the period January 1, 2013 – December 31, 2016, except where required to be different by GASB 68.

In the 2017 actuarial valuation, assumed life expectancies were adjusted as a result of adopting a new projection scale, 130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.

#### **TCDRS** system-wide economic assumptions:

Real rate of return	5.25%
Inflation	2.75%
Long-term investment return	8.00%

The assumed long-term investment return of 8% is net after investment and administrative expenses. It is assumed returns will equal the nominal annual rate of 8% for calculating the actuarial accrued liability and the normal cost contribution rate for the retirement plan of each participating employer.

The annual salary increase rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of a general wage inflation component of 3.25% (made up of 2.75% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.6% per year for a career employee.

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

#### **Employer-specific economic assumptions:**

Growth in membership 0.00%

Payroll growth for funding calculations 2.25%

The payroll growth assumption is for the aggregate covered payroll of an employer.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2018 information for a 10-year time horizon.

Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a 30-year time horizon; the most recent analysis was performed in 2017.

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Benchmark	Target Allocation	Geometric Real Rate of Return (Expected Minus Inflation)
US Equities	Dow Jones U.S. Total Stock Market		
OS Equities	Index	10.50%	5.40%
Private Equity	Cambridge Associates Global Private	10.3070	J. <del>1</del> 0/0
Tivate Equity	Equity & Venture Capital Index	18.00%	8.40%
Global Equities	MSCI World (net) Index	2.50%	5.70%
International Equities - Developed	MSCI World Ex USA (net) Index	10.00%	5.40%
International Equities - Emerging	MSCI Emerging Markets (net) Index	7.00%	5.90%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate		
	Bond Index	3.00%	1.60%
Strategic Credit	FTSE High-Yield Cash-Pay Capped		
	Index	12.00%	4.39%
Direct Lending	S&P/LSTA Leveraged Loan Index	11.00%	7.95%
Distressed Debt	Cambridge Associates Distressed		
	Securities Index	2.00%	7.20%
REIT Equities	67% FTSE NAREIT Equity REITs		
	Index + 33% S&P Global REIT (net)		
	Index	2.00%	4.15%
Master Limited Partnerships (MLPs)	Alerian MLP Index	3.00%	5.35%
Private Real Estate Partnerships	Cambridge Associates Real Estate		
	Index	6.00%	6.30%
Hedge Funds	Hedge Fund Research, Inc. (HFRI)		
	Funds of Funds Composite Index	13.00%	3.90%

**Discount Rate:** The discount rate used to measure the total pension liability was 8.10%. The discount rate is the single rate of return that, when applied to all projected benefit payments results in an actuarial present value of projected benefit payments equal to the total of the following:

- 1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term rate of return, calculated using the long-term expected rate of return on pension plan investments.
- 2. The actuarial present value of projected benefit payments not included in (1), calculated using the municipal bond rate.

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

Therefore, if plan investments in a given future year are greater than projected benefit payments in that year and are invested such that they are expected to earn the long-term rate of return, the discount rate applied to projected benefit payments in that year should be the long-term expected rate of return on plan investments. If future years exist where this is not the case, then an index rate reflecting the yield on a 20-year, tax-exempt municipal bond should be used to discount the projected benefit payments for those years.

The determination of a future date when plan investments are not sufficient to pay projected benefit payments is often referred to as a depletion date projection. A depletion date projection compares projections of the pension plan's fiduciary net position to projected benefit payments and aims to determine a future date, if one exists, when the fiduciary net position is projected to be less than projected benefit payments. If an evaluation of the sufficiency of the projected fiduciary net position compared to projected benefit payments can be made with sufficient reliability without performing a depletion date projection, alternatives methods to determine sufficiency may be applied.

In order to determine the discount rate to be used by the employer we have used an alternative method to determine the sufficiency of the fiduciary net position in all future years. Our alternative method reflects the funding requirements under the employer's funding policy and the legal requirements under the TCDRS Act.

- 1. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
- 2. Under the TCDRS Act, the employer is legally required to make the contribution specified in the funding policy.
- 3. The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the employer is still required to contribute at least the normal cost.
- 4. Any increased cost due to the adoption of a COLA is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability of the employer is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, we have used a discount rate of 8.10%, net of all expenses, increased by 0.10% to be gross of administrative expenses.

**NOTE 6 – RETIREMENT PLAN** – Continuation

#### **Changes in the Net Pension Liability / (Asset):**

		Total Pension Liability (a)		Fiduciary Net Position (b)		Net Pension Liability / (Asset) (a) - (b)	
Balances as of December 31, 2017	\$	5,805,342	\$	5,972,441	\$	(167,099)	
Changes for the year:							
Service cost		189,162		-		189,162	
Interest on total pension liability (1)		470,538		-		470,538	
Effect of plan changes (2)		-		-		-	
Effect of economic/demographic gains or losses		(37,060)		-		(37,060)	
Effect of assumptions changes or inputs		-		-		-	
Refund of contributions		(67,360)		(67,360)		-	
Benefit payments		(310,777)		(310,777)		-	
Administrative expenses		-		(4,580)		4,580	
Member contributions		-		116,935		(116,935)	
Net investment income		-		(112,935)		112,935	
Employer contributions		-		111,756		(111,756)	
Other (3)				(3,851)		3,851	
Balances as of December 31, 2018	\$	6,049,845	\$	5,701,629	\$	348,216	

- (1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.
- (2) No plan changes valued.
- (3) Relates to allocation of system-wide items.

Sensitivity of the net pension liability / (asset) to changes in the discount rate: The following presents the net pension liability of the County, calculated using the discount rate of 8.10%, as well as what the County's net pension liability / (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (7.10%) or 1 percentage point higher (9.10%) than the current rate.

	 1% Decrease 7.10%		Current Discount Rate 8.10%		1% Increase 9.10%	
Total pension liability Fiduciary net position	\$ 6,691,003 5,701,629	\$	6,049,845 5,701,629	\$	5,497,065 5,701,629	
Net pension liability / (asset)	\$ 989,374	\$	348,216	\$	(204,564)	

### **NOTE 6 – RETIREMENT PLAN** – Continuation

**Pension plan fiduciary net position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TCDRS financial report.

### Pension Expense / (Income):

		ary 1, 2018 to mber 31, 2018
	_	
Service cost	\$	189,162
Interest on total pension liability (1)		470,538
Effect of plan changes		-
Administrative expenses		4,580
Member contributions		(116,935)
Expected investment return net of investment expenses		(477,498)
Recognition of deferred inflows/outflows of resources		
Recognition of economic/demographic gains or losses		(25,584)
Recognition of assumption changes or inputs		29,649
Recognition of investment gains or losses		141,111
Other (2)		3,851
Pension expense / (income)	\$	218,874

- (1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.
- (2) Relates to allocation of system-wide items.

**Deferred Inflows / Outflows of Resources:** As of September 30, 2019, the deferred inflows and outflows of resources are as follows:

	Deferred Inflows of Resources		Deferred Outflows of Resources	
Differences between expected and actual experience	\$ 62,606	\$	349	
Changes of assumptions	-		27,719	
Net difference between projected and actual earnings	-		352,281	
Contributions made subsequent to measurement date	N/A		80,038	

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ended December 31:	
2019	\$ 116,778
2020	42,982
2021	39,898
2022	118,085
2023	-
Thereafter	-

### NOTE 7 – POST-EMPLOYMENT DEFINED BENEFIT GROUP TERM LIFE INSURANCE PLAN

**Plan Description:** Roberts County, Texas participates in the retiree Group Term Life program (GTL) for the Texas County & District Retirement System (TCDRS), which is a statewide, multiple-employer, public employee retirement system. TCDRS issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the GTLF. This report is available at <a href="https://www.tcdrs.org">www.tcdrs.org</a>. TCDRS' CAFR may also be obtained by writing to the Texas County & District System, P.O. Box 2034, Austin, TX 78768-2034, or by calling 800-823-7782.

Benefits Provided: All full- and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year and are eligible for the TCDRS pension plan. Only employers that have elected participation in the retiree Group Term Life program are in included in the other postemployment benefit plan (OPEB). The plan provides a \$5,000 post-retirement death benefit to beneficiaries of service retirees and disability retirees of employers that have elected participation in the GTL program. Contributions made to the retiree GTL Program are held in the GTL Fund. The GTL Fund does not meet the requirements of a trust under paragraph 4b of GASB Statement 75, as the assets of the GTL Fund can be used to pay active GTL benefits which are not part of the OPEB plan. Benefit terms are established under the TCDRS Act. Participation in the retiree GTL program is optional and the employer may elect to opt out of (or opt into) coverage as of January 1 each year. The County's contribution rate for the retiree GTL program is calculated annually on an actuarial basis, and is equal to the cost of providing a one-year death benefit equal to \$5,000.

**Employees Covered by Benefit Terms:** At December 31, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	18
Inactive employees entitled to but not yet receiving benefits	7
Active employees	43

**Total OPEB Liability:** The County's total OPEB liability was measured as of December 31, 2018, and was determined by an actuarial valuation as of that date.

**Actuarial Assumptions:** The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Continued

### NOTE 7 – POST-EMPLOYMENT DEFINED BENEFIT GROUP TERM LIFE INSURANCE PLAN - Continuation

All actuarial assumptions that determined the total OPEB liability as of December 31, 2018 were based on the results of an actuarial experience study for the period January 1, 2013 – December 31, 2016, except where required to be different by GASB 75.

In the 2017 actuarial valuation, assumed life expectancies were adjusted as a result of adopting a new projection scale, 130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.

**Discount Rate:** The TCDRS GTL program is treated as an unfunded OPEB plan because the GTL trust covers both actives and retirees and the assets are not segregated for these groups. Under GASB Statement 75 (paragraph 155), the discount rate for an unfunded OPEB plan should be based on 20-year tax-exempt AA or higher Municipal Bonds. Therefore, a discount rate of 4.10% based on the 20 Year Bond GO index published by bondbuyer.com is used as of the measurement date of December 31, 2018.

### **Changes in the Total OPEB Liability:**

	Changes in Total OPEB Liability			
Balances as of December 31, 2017	\$ 107,883			
Changes for the year:				
Service cost	5,206			
Interest on total OPEB liability (1)	3,813			
Changes of benefit terms (2)	-			
Effect of economic/demographic experience	94			
Effect of assumptions changes or inputs (3)	(10,078)			
Benefit payments	(4,510)			
Other	 <u>-</u>			
Balances as of December 31, 2018	\$ 102,408			

- (1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.
- (2) No plan changes valued.
- (3) Reflects change in discount rate and the new assumptions adopted based on the January 1, 2013 December 31, 2016 Investigation of Experience.

### NOTE 7 – POST-EMPLOYMENT DEFINED BENEFIT GROUP TERM LIFE INSURANCE PLAN – Continuation

Sensitivity of the net pension liability / (asset) to changes in the discount rate: The following presents the Total OPEB Liability of the employer, calculated using the discount rate of 3.44%, as well as what the Total OPEB Liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.44%) or 1 percentage point higher (4.44%) than the current rate. Note that the healthcare cost trend rate does not affect the Total OPEB Liability, so sensitivity to the healthcare cost trend rate is not shown.

	1%		Current	1%		
	 Decrease 3.10%	Dis	scount Rate 4.10%		Increase 5.10%	
Total OPEB liability	\$ 118,289	\$	102,408	\$	89,625	

### **OPEB Expense / (Income):**

	January 1, 2018 to December 31, 2018			
S	¢	5.207		
Service cost	\$	5,206		
Interest on total OPEB liability (1)		3,813		
Effect of plan changes		-		
Recognition of deferred inflows/outflows of resources				
Recognition of economic/demographic gains or losses		(1,745)		
Recognition of assumption changes or inputs		(1,400)		
Other				
OPEB expense / (income)	\$	5,874		

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

**Deferred Inflows / Outflows of Resources:** As of September 30, 2019, the deferred inflows and outflows of resources are as follows:

	Defer	red Inflows	Deferred Outflows	
	of Resources		of Resources	
			·	
Differences between expected and actual experience	\$	7,055	\$	75
Changes of assumptions		8,062		2,466
Contributions made subsequent to measurement date		N/A		2,486

### NOTE 7 – POST-EMPLOYMENT DEFINED BENEFIT GROUP TERM LIFE INSURANCE PLAN – Continuation

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ended December 31:	
2019	\$ (3,145)
2020	(3,145)
2021	(3,145)
2022	(3,141)
2023	-
Thereafter	-

### **NOTE 8 – CONCENTRATION OF TAXPAYERS**

As of September 30, 2019, the following taxpayers accounted for a significant portion of the County's total tax levy.

				Percent of
Taxpayer	Industry	try Tax Amount		Total Levy
Taxpayer A	Oil & Gas	\$	286,006	8.13 %
Taxpayer B	Oil & Gas		263,944	7.50
Taxpayer C	Oil & Gas		254,409	7.23
Taxpayer D	Oil & Gas		213,906	6.08
Taxpayer E	Railroad		186,343	5.30

### NOTE 9 – INTERFUND RECEIVBALES, PAYABLES, AND TRANSFERS

### **Individual fund Inter-fund Receivables and Payables**

Fund	Inter-fund Receivables		Inter-fund Payables
General Fund	\$ 1,415	\$	6,554
Special Revenue:			
Road and Bridge	632		1,415
Cemetery	-		632
Courthouse Security	2,691		-
Law Library	875		-
Records Management	2,749		-
Records Preservation	 239		
	\$ 8,601	\$	8,601

The primary purpose of inter-fund receivables and payables is the loaning of funds from the General Fund to Special Revenue Funds for the purpose of meeting current year expenditures.

### NOTE 10 - ACCRUED COMPENSATED ABSENCES

Accrued compensated absences activity for the year ended September 30, 2019, was as follows:

	eginning Balance	A	Additions	R	eductions	Ending Balance	e Within ne Year
Compensated absences	\$ 41,561	\$	65,150	\$	(54,975)	\$ 51,736	\$ 5,200

### **NOTE 11 – TAX ABATEMENTS**

During the year ended September 30, 2013, Roberts County entered into a 10 year property tax abatement agreement with a business under the Texas Property Redevelopment and Tax Abatement Act. Under the Act, localities may grant tax abatement of up to 100 percent of a business' property tax bill for the purpose of attracting or retaining business within the jurisdictions. The abatement may be granted to any business located within or promising to relocate to Roberts County. To be eligible the Company agreed to construct improvements consisting of a wind power facility with an anticipated capacity of 70 megawatts of overall Turbine Nameplate Capacity. The Chief Appraiser will determine the certified appraised value annually pursuant to the terms of the abatement under this agreement. The amount of the abatement will automatically be deducted from the property owner's tax bill. In the event of default the County shall use the certified appraised values which were abated to determine the taxes due, less any payments made at any time to the County. In addition to the commitments for eligibility the Company has agreed to make payments in lieu of taxes annually in the amount of \$2,600 per megawatt of turbine nameplate capacity during the abatement period, this resulted in payments in lieu of taxes for the current year of \$456,950.

### **NOTE 11 – TAX ABATEMENTS** – Continuation

For the fiscal year ended September 30, 2019, Roberts County abated property taxes totaling \$1,098,917 under this program, including the following tax abatement agreements:

• A 100 percent tax abatement to Miami Wind I, LLC for eligible property in the reinvestment zone. The abatement amounted to \$1,098,917.

### **NOTE 12 – OPERATING LEASES**

The County has entered into agreements for servicing and maintaining two copiers, and their related controls. Total lease expenses for 2019 are \$5,134. Commitments under these agreements provide for minimum future payments as of September 30, 2019, as follows:

Total Future Minimum Payments	\$ 12,430
2023	 264
2022	1,886
2021	5,140
2020	\$ 5,140
For Year Ended:	

### **NOTE 13 – RISK MANAGEMENT**

The County's major areas of risk management are: public officials', law enforcement, and automobile liability, general comprehensive liability and property damage, workers' compensation, and employee health insurance. The County has obtained insurance with an insurance company and a public entity risk pool in which all risk is transferred to those entities for all the above areas. The County pays a deductible per incident except on the employee health insurance in which the deductible is the responsibility of the employee. There have been no significant reductions in insurance coverage from the prior year and settlements have not exceeded insurance coverage for the current year or the previous three years.

### **NOTE 14 – PROBATION DEPARTMENTS**

### Community Supervision and Corrections (Adult Probation)

The 31<sup>st</sup> District CSCD is a joint venture between Wheeler, Roberts, Hemphill and Lipscomb Counties. The County's local funding to this department for the year ended September 30, 2019 was \$812. There is not an issued audit opinion on the restitution, probation fees, or any County funding.



## REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

## ROBERTS COUNTY, TEXAS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

### FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgete	ed Amounts		Variance with		
	Original	Final	<b>Actual Amounts</b>	Final Budget		
REVENUES						
Property taxes	\$ 2,533,337	\$ 2,533,337	\$ 2,463,639	\$ (69,698)		
Licenses and fees	170,400	170,400	200,351	29,951		
Intergovernmental	90,533	90,533	98,869	8,336		
Investment earnings	115,000	115,000	230,165	115,165		
Miscellaneous	38,973	38,973	96,605	57,632		
Total revenues	2,948,243	2,948,243	3,089,629	141,386		
EXPENDITURES						
Current:						
Administrative						
Administrative	262,300	400,100	344,129	55,971		
Commissioners' Court	243,746	243,746	232,102	11,644		
County Judge	227,904	227,904	215,125	12,779		
County Treasurer	121,370	121,370	109,510	11,860		
Tax Assessor/Collector	171,018	171,018	159,829	11,189		
Total administrative	1,026,338	1,164,138	1,060,695	103,443		
Judicial						
County/District Clerk	177,278	177,278	166,967	10,311		
Justice of the Peace	87,390	90,890	85,820	5,070		
County Attorney	98,726	98,726	96,886	1,840		
District Court	126,502	126,502	107,445	19,057		
Total judicial	489,896	493,396	457,118	36,278		
Elections						
Elections	29,350	29,350	17,258	12,092		
Total elections	29,350	29,350	17,258	12,092		
Public facilities						
Custodial and maintenance	278,260	278,260	239,505	38,755		
4-County tower	7,965	7,965	1,580	6,385		
Airport	6,600	6,600	1,746	4,854		
Cemetery	40,200	40,200	23,225	16,975		
Museum	40,900	59,600	55,506	4,094		
Park	27,800	27,800	13,011	14,789		
Pool	72,200	72,200	32,204	39,996		
Red Deer Watershed	1,000	1,000	1,000			
Total public facilities	474,925	493,625	367,777	125,848		

Continued

# ROBERTS COUNTY, TEXAS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted	Amounts		Variance with		
Continuation	Original	Final	<b>Actual Amounts</b>	Final Budget		
EXPENDITURES						
Current:						
Public safety						
County Sheriff	\$ 685,544	\$ 685,544	\$ 618,370	\$ 67,174		
Fire department	47,805	47,805	49,879	(2,074)		
Total public safety	733,349	733,349	668,249	65,100		
Public service						
Welfare	10,200	10,200	5,435	4,765		
Ag extension service	175,912	175,912	166,337	9,575		
Crime Victim's program	42,000	42,000	41,649	351		
Total public service	228,112	228,112	213,421	14,691		
Capital outlay	1,840,000	1,840,000	427,866	1,412,134		
Total expenditures	4,821,970	4,981,970	3,212,384	1,769,586		
EXCESS OF REVENUES						
OVER (UNDER) EXPENDITURES	(1,873,727)	(2,033,727)	(122,755)	1,910,972		
OTHER FINANCING SOURCES						
Proceeds from sale of assets	_	_	14,555	14,555		
Transfers in	1,873,727	1,873,727	<u>-</u>	(1,873,727)		
Total other financing sources	1,873,727	1,873,727	14,555	(1,859,172)		
NET CHANGE IN FUND BALANCE	-	(160,000)	(108,200)	51,800		
FUND BALANCE - BEGINNING	9,752,181	9,752,181	9,752,181			
FUND BALANCE - ENDING	\$ 9,752,181	\$ 9,592,181	\$ 9,643,981	\$ 51,800		



# ROBERTS COUNTY, TEXAS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ROAD AND BRIDGE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Budgeted	l Amou	ınts			Variance with				
		Original		Final	Act	ual Amounts	Fin	al Budget			
REVENUES				_							
Property taxes	\$	1,002,152	\$	1,002,152	\$	974,275	\$	(27,877)			
Payments in lieu of taxes		456,950		456,950		456,950		-			
Licenses and fees		23,000		23,000		36,183		13,183			
Intergovernmental		-		-		6,778		6,778			
Investment earnings		40,000		40,000		80,655		40,655			
Miscellaneous						3,178		3,178			
Total revenues		1,522,102		1,522,102		1,558,019		35,917			
EXPENDITURES Current:											
Road and bridge		1,790,850		1,880,850		1,297,495		583,355			
Ç											
Total expenditures		1,790,850		1,880,850		1,297,495		583,355			
EXCESS (DEFICIENCY) OF REVENUES	5										
OVER (UNDER) EXPENDITURES		(268,748)		(358,748)		260,524		619,272			
OTHER FINANCING SOURCES											
Proceeds from disposal of assets		_		-		8,050		8,050			
Transfers in		268,748		268,748		<u>-</u>		(268,748)			
Total other financing sources		268,748		268,748		8,050		(260,698)			
NET CHANGE IN FUND BALANCE		-		(90,000)		268,574		358,574			
FUND BALANCE - BEGINNING		2,300,776		2,300,776		2,300,776					
FUND BALANCE - ENDING	\$	2,300,776	\$	2,210,776	\$	2,569,350	\$	358,574			

## ROBERTS COUNTY, TEXAS TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS Last 10 Years (will ultimately be displayed)

	Year Ended December 31,												
		2018		2017		2016		2015					
Total Pension Liability:		_		_				_					
Service cost	\$	189,162	\$	189,472	\$	203,267	\$	173,686					
Interest on total pension liability (1)		470,538		447,272		413,483		388,299					
Effect of plan changes		-		-		-		(21,048)					
Effect of assumption changes or inputs Effect of economic/demographic		-		55,438		-		63,156					
(gains) or losses		(37,060)		(69,623)		1,398		2,948					
Benefit payments/refunds of contributions		(378,137)		(293,531)		(288,218)		(291,666)					
Net change in total pension liability		244,503		329,028		329,930		315,375					
Total pension liability, beginning		5,805,342		5,476,314		5,146,384		4,831,009					
Total pension liability, ending (a)	\$	6,049,845	\$	5,805,342	\$	5,476,314	\$	5,146,384					
Fiduciary Net Position:													
Employer contributions	\$	111,756	\$	109,329	\$	119,810	\$	111,380					
Member contributions Investment income net of investment		116,935		115,780		114,887		105,789					
expenses		(112,935)		769,110		365,746		36,825					
Benefit payments/refunds of contributions		(378,137)		(293,531)		(288,218)		(291,666)					
Administrative expenses		(4,580)		(3,972)		(3,971)		(3,571)					
Other		(3,851)		(954)		30,761		(7,172)					
Net change in fiduciary net position		(270,812)		695,762		339,015		(48,415)					
Fiduciary net position, beginning		5,972,441		5,276,679		4,937,664		4,986,079					
Fiduciary net position, ending (b)	\$	5,701,629	\$	5,972,441	\$	5,276,679	\$	4,937,664					
Net pension liability / (asset),													
ending = $(a) - (b)$	\$	348,216	\$	(167,099)	\$	199,635	\$	208,720					
Fiduciary net position as a % of													
total pension liability		94.24%		102.88%		96.35%		95.94%					
Pensionable covered payroll	\$	1,670,505	\$	1,654,006	\$	1,641,239	\$	1,511,265					
Net pension liability as a % of													
covered payroll		20.84%		-10.10%		12.16%		13.81%					

Year Ended December 31,

_	2014		2013		2012	d Decen	2011		2010		2009
	2014		2013		2012		2011		2010		2009
\$	140 005	\$	NT/A	¢	NT/A	\$	NT/A	\$	NT/A	\$	NT/A
Þ	148,895 361,703	Þ	N/A N/A	\$	N/A N/A	Э	N/A N/A	Э	N/A N/A	Э	N/A N/A
	301,703		N/A		N/A		N/A		N/A		N/A
	_		N/A		N/A		N/A		N/A		N/A
			14/11		14/11		14/11		14/11		14/11
	56,785		N/A		N/A		N/A		N/A		N/A
	(252,767)		N/A		N/A		N/A		N/A		N/A
	214 616		N/A		N/A		N/A		NT/A		N/A
	314,616				N/A N/A				N/A		
	4,516,393		N/A		N/A		N/A		N/A	_	N/A
\$	4,831,009	\$	N/A	\$	N/A	\$	N/A	\$	N/A	\$	N/A
						_					
\$	102,727	\$	N/A	\$	N/A	\$	N/A	\$	N/A	\$	N/A
	99,322		N/A		N/A		N/A		N/A		N/A
	323,770		N/A		N/A		N/A		N/A		N/A
	(252,767)		N/A		N/A		N/A		N/A		N/A
	(3,733)		N/A		N/A		N/A		N/A		N/A
	12,278		N/A	_	N/A		N/A		N/A	_	N/A
	281,597		N/A		N/A		N/A		N/A		N/A
	4,704,482		N/A		N/A		N/A		N/A		N/A
\$	4,986,079	\$	N/A	\$	N/A	\$	N/A	\$	N/A	\$	N/A
				_				= ===			
\$	(155,070)	\$	N/A	\$	N/A	\$	N/A	\$	N/A	\$	N/A
	<u> </u>					_		_		_	
	103.21%		N/A		N/A		N/A		N/A		N/A
\$	1,418,888	\$	N/A	\$	N/A	\$	N/A	\$	N/A	\$	N/A
Ψ	1,110,000	Ψ	1 1/1 1	Ψ	1 1/ / 1	Ψ	1 1/ / 1	Ψ	1 1/ / 1	Ψ	1 1/1 1
	-10.93%		N/A		N/A		N/A		N/A		N/A

## ROBERTS COUNTY, TEXAS TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM SCHEDULE OF EMPLOYER CONTRIBUTIONS

### Last 10 Fiscal Years (will ultimately be displayed)

	A	ctuarially	Actual		Contribution		F	Pensionable	Actual C	Contribution
Year Ending	De	etermined	E	Employer		ficiency		Covered	as a % o	of Covered
September 30:	Co	ntribution	Co	ntribution	(E	Excess)		Payroll	Pa	ıyroll
2015	\$	107,480	\$	107,480	\$	-	\$	1,464,972		7.3%
2016		120,912		120,912		-		1,652,286		7.3%
2017		111,426		111,426		-		1,642,828		6.8%
2018		111,474		111,474		-		1,671,321		6.7%
2019		108,216		108,216		-		1,664,019		6.5%

### **Notes to Schedule:**

Valuation Date Actuarially determined contribution rates are calculated each December 31,

two years prior to the end of the fiscal year in which the contributions are

reported.

### Methods and assumptions used to determine contribution rates:

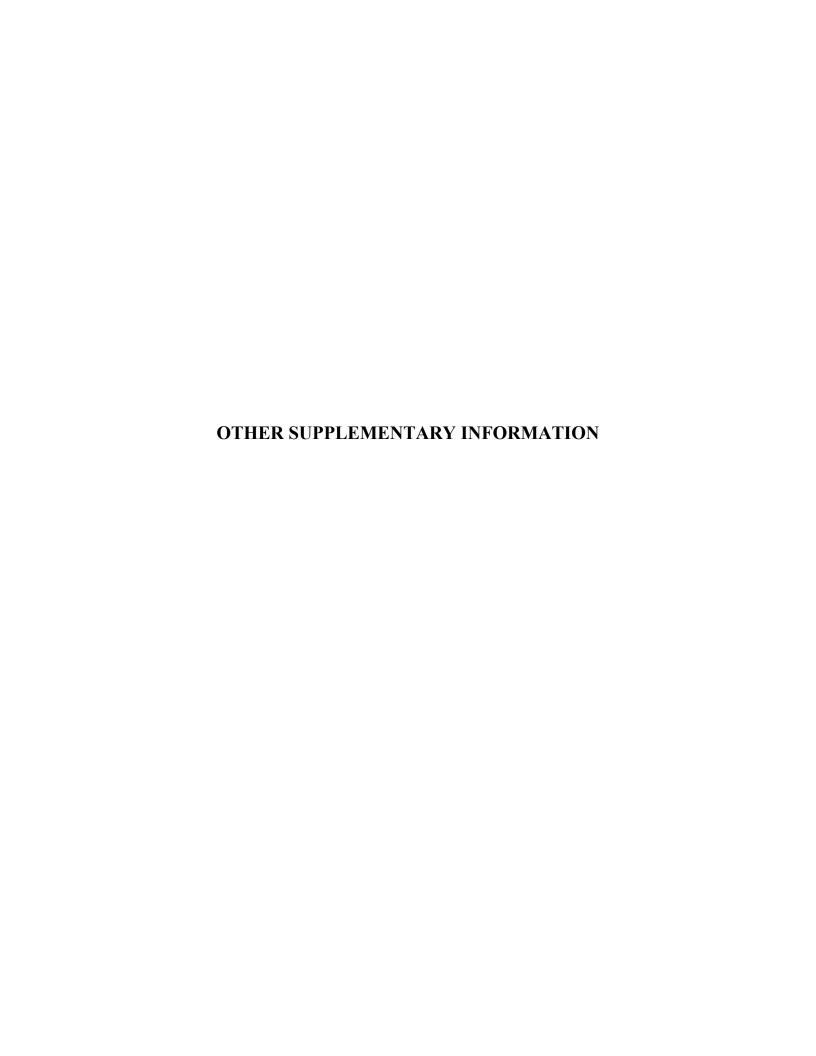
*	
Actuarial Cost Method	Entry Age
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	12.1 years (based on contribution rate calculated in 12/31/2018 valuation)
Asset Valuation Method	5-year smoothed market
Inflation	2.75%
Salary increases	Varies by age and service. 4.9% average over career including inflation
Investment rate of return	8.00%, net of administrative and investment expenses, including inflation
Retirement age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.
Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions	2015: New inflation, mortality and other assumptions were reflected 2017: New mortality assumptions were reflected
Changes in Plan Provisions Reflected in the Schedule of Employer Contributions	<ul> <li>2015: No changes in plan provisions were reflected in the Schedule</li> <li>2016: No changes in plan provisions were reflected in the Schedule</li> <li>2017: New Annutiy Purchase Rates were relected for benefits earned after</li> <li>2017</li> <li>2018: No changes in plan provisions were reflected in the Schedule</li> </ul>

## ROBERTS COUNTY, TEXAS TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

### Last 10 Years (will ultimately be displayed as available)

	Year Ended December 31,												
		2018		2017		2016		2015					
Total OPEB Liability:				_									
Service cost	\$	5,206	\$	4,833	\$	N/A	\$	N/A					
Interest on total OPEB liability		3,813		4,259		N/A		N/A					
Effect of plan changes		-		-		N/A		N/A					
Effect of assumption changes or inputs		(10,078)		3,698		N/A		N/A					
Effect of economic/demographic													
(gains) or losses		94		(10,583)		N/A		N/A					
Benefit payments		(4,510)		(4,300)		N/A		N/A					
Net change in total OPEB liability		(5,475)		(2,093)		N/A		N/A					
Total OPEB liability, beginning		107,883		109,976		N/A		N/A					
Total OPEB liability, ending	\$	102,408	\$	107,883	\$	N/A	\$	N/A					
Total Of EB hability, chung	Ψ	102,400	Ψ	107,003	Ψ	IV/A	<u> </u>	1N/A					
Covered employee payroll	\$	1,670,505	\$	1,654,006	\$	N/A	\$	N/A					
Total OPEB liability as a % of													
covered employee payroll		6.13%		6.52%		N/A		N/A					
Notes to Schedule:													
Valuation Timing		•		contribution ra 1, two years p				•					
	which	h the contribut	tions	are reported.									
Actuarial Cost Method	Entry	Age Normal											
Amortization Method	Straig	ght-Line amor	tizati	on over Expec	ted V	Vorking Lif	è						
Asset Valuation Method	Does	not apply											
Inflation	Does	not apply											
Salary increases	Does	not apply											
Investment rate of return		% (20 Year 1 mber 27, 2018		GO Index p	oublis	hed by bo	ndbuyei	r.com as of					





#### NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

The Special Revenue Funds account for the proceeds of specific sources that are legally restricted to expenditures for specified purposes.

**Cemetery** – The Cemetery Fund accounts for donations received by the County for the purpose of maintaining the County Cemetery. The donations are restricted as to use.

**Courthouse Security** – The Courthouse Security Fund accounts for fees collected by the County and District Clerks from all defendants convicted of an offense. The fees are dedicated by law to be used to fund and support security systems and personnel within the District, County or Justice Courts.

**Indigent Healthcare** – The Indigent Healthcare Fund accounts for funds committed by the Commissioners' Court to be used to provide healthcare to the indigent.

**Justice Court Technology** – The Justice Court Technology Fund accounts for fees collected by the County Clerk from all defendants convicted of a misdemeanor offense in a Justice Court. The fees are dedicated by law to be expended only for the costs of continuing education for justice court judges and clerks regarding technological enhancements for justice courts and the costs of those enhancements.

**Law Library** – The Law Library Fund accounts for statutory fees collected in civil cases filed in County and District Courts. These fees are dedicated by law to provide and maintain a County Law Library.

**Museum** – The Museum Fund accounts for donations received by the County for the purpose of maintaining the County Museum. The donations are restricted as to use.

**Parks** – The Parks Fund accounts for funds committed by the Commissioners' Court to be used to maintain the County Park.

**Records Management** – The Records Management Fund accounts for fees collected by the County and District Clerks from all defendants convicted of an offense. The fees are dedicated by law to be used for specific records management purposes of the County.

**Records Preservation** – The Records Preservation Fund accounts for revenues from fees collected on criminal and civil court cases by the District and County Clerk. The fees are dedicated by law to be used for specific records preservation projects in any office in the County.

**Red Deer Watershed** – The Red Deer Watershed Fund accounts for grants from the state to be used to preserve the watershed. The grant funds are restricted as to use.

**Technology** – The Technology Fund accounts for fees collected by all defendants convicted in the County or District Court. The fees are dedicated by law to be expended only for the costs of continuing education for county and district judges and clerks regarding technological enhancements for justice courts and the costs of those enhancements.

## ROBERTS COUNTY, TEXAS COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

		Special Revenue												
	C	emetery		urthouse ecurity		Indigent Healthcare		Justice Court Technology		w Library	Museum		Parks	
ASSETS Cash and cash equivalents Due from other funds	\$	26,469	\$	19,667 2,691	\$	369,067	\$	20,536	\$	9,721 875	\$	60,453	\$	41,959
Total assets	\$	26,469	\$	22,358	\$	369,067	\$	20,536	\$	10,596	\$	60,453	\$	41,959
<b>LIABILITIES</b> Due to other funds	\$	632	\$		\$		\$		\$		\$		\$	
Total liabilities		632												
FUND BALANCES Restricted: By enabling legislation for special projects		_		22,358		-		20,536		10,596		-		_
Special Projects		25,837		-		-		-		-		60,453		-
Committed for: Special projects						369,067								41,959
Total fund balances		25,837		22,358		369,067		20,536		10,596		60,453		41,959
Total liabilities and fund balances	\$	26,469	\$	22,358	\$	369,067	\$	20,536	\$	10,596	\$	60,453	\$	41,959

Continued

## ROBERTS COUNTY, TEXAS COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

### Continuation

		Records nagement		Records Preservation		Red Deer atershed		chnology Fund	Total Non- major Funds		
ASSETS Cash and cash equivalents Due from other funds	\$	44,699 2,749	\$	4,511 239	\$	134,980	\$	1,074	\$	733,136 6,554	
Total assets	\$	47,448	\$	4,750	\$	134,980	\$	1,074	\$	739,690	
LIABILITIES	ф		¢.		¢.		Ф		Ф	(22	
Due to other funds	\$		\$		\$		\$		\$	632	
Total liabilities										632	
FUND BALANCES Restricted:											
By enabling legislation for special projects Special Projects		47,448 -		4,750 -		- 134,980		1,074		106,762 221,270	
Committed for: Special projects										411,026	
Total fund balances		47,448		4,750		134,980		1,074		739,058	
Total liabilities and fund balances	\$	47,448	\$	4,750	\$	134,980	\$	1,074	\$	739,690	

# ROBERTS COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

**Special Revenue** 

Special Revenue													
C	emetery				_			Law Library		Museum		Parks	
\$	-	\$	2,691	\$	-	\$	2,720	\$	875	\$	-	\$	-
	632		469		9,497		2,878		232		1,415		1,001
											7,862		
	632		3,160		9,497		5,598		1,107		9,277		1,001
	-		-		-		-		-		-		-
	632								-		3,680		
	632										3,680		
	-		3,160		9,497		5,598		1,107		5,597		1,001
	25,837		19,198		359,570		14,938		9,489		54,856		40,958
\$	25,837	\$	22,358	\$	369,067	\$	20,536	\$	10,596	\$	60,453	\$	41,959
		632 - 632 - 632 - 25,837	Cemetery S \$ - \$ 632 - 632 - 632 - 632 - 25,837	\$ - \$ 2,691 632 469 	Cemetery         Security         H           \$ - \$ 2,691 \$ 469	Cemetery         Security         Healthcare           \$ -         \$ 2,691         \$ -           632         469         9,497           -         -         -           632         3,160         9,497           -         -         -           632         -         -           -         -         -           -         -         -           -         3,160         9,497           -         3,160         9,497           25,837         19,198         359,570	Cemetery         Courthouse Security         Indigent Healthcare         Just Text           \$ - \$ 2,691 \$ - \$ 632 469 9,497	Cemetery         Courthouse Security         Indigent Healthcare         Justice Court Technology           \$ -         \$ 2,691         \$ -         \$ 2,720           632         469         9,497         2,878           -         -         -         -           632         3,160         9,497         5,598           -         -         -         -           632         -         -         -           -         -         -         -           632         -         -         -           -         -         -         -           -         3,160         9,497         5,598           -         3,160         9,497         5,598           -         3,160         9,497         5,598	Cemetery         Courthouse Security         Indigent Healthcare         Justice Court Technology         Lav           \$ -         \$ 2,691         \$ -         \$ 2,720         \$ 632           632         469         9,497         2,878         -           -         -         -         -         -           632         3,160         9,497         5,598           -         -         -         -           632         -         -         -           -         -         -         -           632         -         -         -           -         -         -         -           -         3,160         9,497         5,598           -         3,160         9,497         5,598           -         -         -         -           -         3,160         9,497         5,598           -         -         -         -           -         3,160         9,497         5,598           -         -         -         -           -         -         -         -           -         -         -         - <td>Cemetery         Courthouse Security         Indigent Healthcare         Justice Court Technology         Law Library           \$ -         \$ 2,691         \$ -         \$ 2,720         \$ 875           632         469         9,497         2,878         232           -         -         -         -         -           632         3,160         9,497         5,598         1,107           -         -         -         -         -           632         -         -         -         -           632         -         -         -         -           632         -         -         -         -           -         -         -         -         -           -         3,160         9,497         5,598         1,107           -         3,160         9,497         5,598         1,107           25,837         19,198         359,570         14,938         9,489</td> <td>Cemetery         Courthouse Security         Indigent Healthcare         Justice Court Technology         Law Library         M           \$ -         \$ 2,691         \$ -         \$ 2,720         \$ 875         \$ 632         469         9,497         2,878         232         232         -</td> <td>Cemetery         Courthouse Security         Indigent Healthcare         Justice Court Technology         Law Library         Museum           \$ -         \$ 2,691         \$ -         \$ 2,720         \$ 875         \$ -           632         469         9,497         2,878         232         1,415           -         -         -         -         -         7,862           632         3,160         9,497         5,598         1,107         9,277           -         -         -         -         -         3,680           632         -         -         -         -         3,680           632         -         -         -         -         3,680           -         3,160         9,497         5,598         1,107         5,597           25,837         19,198         359,570         14,938         9,489         54,856</td> <td>Cemetery         Courthouse Security         Indigent Healthcare         Justice Court Technology         Law Library         Museum           \$ -         \$ 2,691         \$ -         \$ 2,720         \$ 875         \$ -         \$ 632         \$ 1,415         \$ 1,415         \$ 1,415         \$ 7,862         \$ 1,415</td>	Cemetery         Courthouse Security         Indigent Healthcare         Justice Court Technology         Law Library           \$ -         \$ 2,691         \$ -         \$ 2,720         \$ 875           632         469         9,497         2,878         232           -         -         -         -         -           632         3,160         9,497         5,598         1,107           -         -         -         -         -           632         -         -         -         -           632         -         -         -         -           632         -         -         -         -           -         -         -         -         -           -         3,160         9,497         5,598         1,107           -         3,160         9,497         5,598         1,107           25,837         19,198         359,570         14,938         9,489	Cemetery         Courthouse Security         Indigent Healthcare         Justice Court Technology         Law Library         M           \$ -         \$ 2,691         \$ -         \$ 2,720         \$ 875         \$ 632         469         9,497         2,878         232         232         -	Cemetery         Courthouse Security         Indigent Healthcare         Justice Court Technology         Law Library         Museum           \$ -         \$ 2,691         \$ -         \$ 2,720         \$ 875         \$ -           632         469         9,497         2,878         232         1,415           -         -         -         -         -         7,862           632         3,160         9,497         5,598         1,107         9,277           -         -         -         -         -         3,680           632         -         -         -         -         3,680           632         -         -         -         -         3,680           -         3,160         9,497         5,598         1,107         5,597           25,837         19,198         359,570         14,938         9,489         54,856	Cemetery         Courthouse Security         Indigent Healthcare         Justice Court Technology         Law Library         Museum           \$ -         \$ 2,691         \$ -         \$ 2,720         \$ 875         \$ -         \$ 632         \$ 1,415         \$ 1,415         \$ 1,415         \$ 7,862         \$ 1,415

Continued

# ROBERTS COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

### Continuation

	Records Management		Records Preservation		Red Deer Watershed		Technology Fund		Total Non- major Funds	
REVENUES										
Licenses and fees	\$	2,749	\$	239	\$	-	\$	202	\$	9,476
Investment earnings		1,095		107		3,221		-		20,547
Miscellaneous		-						-		7,862
Total revenues		3,844		346		3,221		202		37,885
EXPENDITURES										
Current:										
Judicial		2,139		-		-		-		2,139
Public facilities		-		-		-		-	-	4,312
Total expenditures		2,139								6,451
EXCESS OF REVENUES										
OVER EXPENDITURES		1,705		346		3,221		202		31,434
FUND BALANCES - BEGINNING		45,743		4,404		131,759		872		707,624
FUND BALANCES - ENDING	\$	47,448	\$	4,750	\$	134,980	\$	1,074	\$	739,058

### FIDUCIARY FUNDS

### **AGENCY FUNDS**

The Agency Funds account for assets received in the capacity of trustee or agent for the County, other governmental entity or individual.

**County Attorney** – The County Attorney's Fund accounts for the payments of restitution and fees associated with the collection of hot checks within the County limits.

**Registry of the Court** – The Registry of the Court Fund accounts for registry funds held by the County.

**Sheriff** – The Sheriff Fund accounts for monies received and being held for cash bonds.

**Tax Assessor Collector** – The Tax Assessor Collector Fund accounts for money collected by the Tax Assessor Collector and remitted to various taxing jurisdictions.

# ROBERTS COUNTY, TEXAS COMBINING STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS SEPTEMBER 30, 2019

		County Attorney		Registry of the Court		Sheriff		Tax Assessor Collector		Total	
<b>ASSETS</b> Cash	\$	1,358	\$	9,481	\$	5,187	\$	14,133	\$	30,159	
Total assets	\$	1,358	\$	9,481	\$	5,187	\$	14,133	\$	30,159	
<b>LIABILITIES</b> Accounts payable	\$	1,358	\$	_	\$	_	\$	4,598	\$	5,956	
Due to other governments	Ψ	-	Ψ	_	Ψ	_	Ψ	9,535	Ψ	9,535	
Deposits				9,481		5,187		-		14,668	
Total liabilities	\$	1,358	\$	9,481	\$	5,187	\$	14,133	\$	30,159	

## PART III COMPLIANCE



To The Honorable County Judge and Commissioners Comprising the Commissioners' Court of Roberts County, Texas

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Roberts County, Texas, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise Roberts County, Texas basic financial statements, and have issued our report thereon dated April 27, 2020.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Roberts County, Texas internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Roberts County, Texas internal control. Accordingly, we do not express an opinion on the effectiveness of Roberts County, Texas internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Roberts County, Texas financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Roberts County, Texas Page 2

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

DOSHIER, PICKENS & FRANCIS, LLC

DOSHIER, PICKENS & FRANCIS, L.L.C.

April 27, 2020